The Supreme Court, 2020-21: Sith Lords in the Courtroom of Good and Evil

James Ming Chen Joint GLS/MAMA summer meeting State Bar of Michigan, Government Law Section Michigan Association of Municipal Attorneys July 9, 2021



An overview of today's session, and some goals

- The most consequential development in October Term 2020 was the arrival of the 115th Justice
 - Amy Coney Barrett was the third Justice appointed by Donald Trump
 - The Trump Court is lauded or feared as an epochal shift in the nation's highest court
 - But just how cohesive and coordinated is the Court's vaunted 6-3 conservative majority?
 - A surprising (?) 2020 decision, *Bostock*, served notice that this 6-3 majority is hardly monolithic
- A good time to review the "passive virtues," or the role of restraint in the "least dangerous branch"
 - Certiorari: The Rule of Four (and its antimatter counterpart, the Rule of Five)
 - Stare decisis: Revisiting a pivotal decision decided from OT 2019 (Ramos) and its OT 2020 sequel (Edwards)
 - Ashwander and Marks: Finding the narrowest grounds of decision a virtue or a vice?
- Then we will review the parade of decisions from OT 2020
 - And take a look ahead at some of the more interesting twists lying ahead in OT 2021
- Questions are welcome throughout this presentation Please type them in the chat window

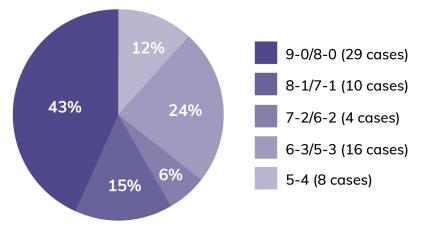
Associate Justice Amy Coney Barrett

- Appointed October 27, 2020, exactly one week before Election Day
- Then-Senate Majority Leader Mitch McConnell moved the goalposts
 - In 2016, Sen. McConnell denied Merrick Garland, a hearing on the rationale that the next President should fill Antonin Scalia's seat
 - In 2020, Sen. McConnell accelerated Senate proceedings to ensure that Donald Trump would nominate Ruth Bader Ginsburg's successor
- Like it or hate it, Barrett's appointment was bare-knuckled *Realpolitik*
 - Republican Presidents have appointed 15 of the 19 last Justices
 - Including a shocking 10 consecutive appointments from 1969-93
 - The salience and perhaps victory of the "5G" judicial agenda
- She is expected, by allies and foes alike, to reverse Ginsburg's legacy
- Nina Totenberg of NPR: "Justice Barrett turned out to be ... congenial"

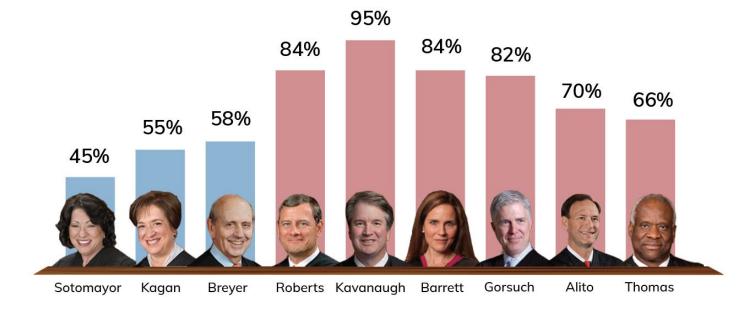


Supreme Court coalitions aren't perfectly stable

- The 6-3 coalition did not dominate this Term
- Many observers were surprised by the high degree of unanimity and near-unanimity
- And not every 6-3 decision broke along ideological lines
- E.g., HollyFrontier Cheyenne Refining, LLC v. Renewable Fuels Association, No. 20-472, appears to have been the first perfect split between 3 female and 6 male Justices
- Cf. last Term's big shock: Bostock v. Clayton County, No. 17-1618 ("sex" in Title VII)



Justice Kavanaugh dominates divided cases



Stare decisis: The traditional framework

| Туре | Degree of deference | Rationale | Canonical case(s) |
|---|---------------------|---|--|
| Statutory | Strong | Congress can just amend the statute | <i>Flood v. Kuhn</i> , 407 U.S. 258 (1972) (but it's an antitrust case!) |
| Common law (<i>e.g.</i> , federal admiralty) | Moderate | Statutory reform is presumably possible | <i>Moragne v. States Marine Lines,</i> 398 U.S. 375 (1970) |
| Constitutional | Weak (?) | Change requires amending the Constitution | <i>Payne v. Tennessee</i> , 501 U.S. 808 (1991); <i>Planned Parenthood v.</i> <i>Casey</i> , 505 U.S. 833 (1992) |

Seismic movement on stare decisis: Ramos

- Ramos v. Louisiana, No. 18-5924, overruled Apodaca v. Oregon, 404 U.S. 406 (1972), during OT 2019
 - Non-unanimous jury convictions violate the 6th amendment guarantee of trial by jury
- Gorsuch's majority opinion described the conventional hierarchy and rationale for *stare decisis*
 - the quality of the decision's reasoning
 - its consistency with related decisions
 - legal developments since the decision
 - reliance on the decision
- Kavanaugh's concurrence aggressively defined "special justification" or "strong grounds" for overruling constitutional precedent
 - Is the prior decision not just wrong, but grievously or egregiously wrong?
 - Has the prior decision caused significant negative jurisprudential or real-world consequences?
 - Would overruling the prior decision unduly upset reliance interests?

Kavanaugh's "structured methodology" prevails

- Edwards v. Vannoy, No. 19-5807, denied retroactive application to Ramos
 - Unsurprising: Purely prospective application of *Ramos* means that only Oregon needs new sentencing rules
 - Shocking: The Court overruling the "watershed" exception in *Teague v. Lane*, 489 U. S. 288, 310–11 (1989)
 - Such an exception had never been recognized in 32 years
 - Gorsuch's concurrence: "Teague held out a 'false hope' and the time has come to close its door."
 - Kagan's dissent slammed the Court's decision to "overrul[e] a critical aspect of *Teague*"
 - The majority follows none of the usual rules of stare decisis
 - It discards precedent without a party requesting that action
 - And it does so with barely a reason given, much less the "special justification" our law demands
- Cf. Jones v. Mississippi, No. 18–1259, as a form of stealth overruling, stare decisis notwithstanding
 - A discretionary sentencing scheme, even without a separate factual finding of permanent incorrigibility, to impose a sentence of life without parole on a juvenile. *Cf. Roper v. Simmons*, 543 U.S. 551 (2005)
 - Miller v. Alabama, 567 U. S. 460 (2012); Montgomery v. Louisiana, 577 U. S. 190 (2016), didn't say otherwise!

"Always two there are..." Sith Lords as Justices

- One to embody the power Chief Justice Roberts and Justice Barrett as institutionalists
- The other to crave it Justices Thomas and Alito, ready to overrule cases without apology
- Torn between the Dark and the Light Side *Stare decisis* whisperers Gorsuch and Kavanaugh
 - $\circ \qquad {\sf Kavanaugh \, seems \, warmer \, to \, passive \, virtues; \, {\sf Gorsuch \, seems \, more \, amenable \, to \, over throwing \, precedent}$



Holy wars: Fictional, historical, contemporary

- E.g., Justice Thomas (plus Justice Gorsuch on Sullivan) wants a 1st amendment revolution
 - Biden v. Knight Inst., No. 20–197: Urging the regulation of social media as common carriers in a GVR
 - Berisha v. Lawson, No. 20–1063: Urging the overruling of New York Times v. Sullivan, 376 U. S. 254 (1964), in a dissent from denial of cert.
- Ancient Greece had two war deities
 - \circ Athena: Ordered combat
 - Ares: Chaotic killing
- Text vs. tradition in Christianity
 - "Protestant" textualism
 - "Catholic" tradition



- The "letter of the law" vs. the "familiar rule" of Holy Trinity Church v. United States, 143 U.S. 457, 459 (1892)
 - The spirit of the law
 - The intentions of its makers
- Ecco ancilia legibus: Natura non facit saltum, et ipso lex

The Court's biggest OT 2020 feat? Nothing!



The passive virtues of avoiding Trump's Big Lie

- *Texas v. Pennsylvania*, No. 220155, a complaint seeking to invoke the Court's original jurisdiction in cases between states, was dismissed for want of standing to attack another state's election rules
 - Alito and Thomas's subtle distinction: The Court must allow an original complaint to be filed
 - Then the Court can decline to grant relief (an outcome in which these Justices acceded)
- But keep an eye out on a literalist reading of Article I, § 4, cl. 1 favored by Kavanaugh and Gorsuch
 - E.g., Democratic Nat'l Comm. v. Wisconsin State Legislature, No. 20A66; Republican Party v. Boockvar, No. 20A54
 - "The Times, Places and Manner of holding Elections for Senators and Representatives, shall be prescribed in each State by the Legislature thereof; but the Congress may at any time by Law make or alter such Regulations" (emphasis added)
- These Justices' interpretation of Article I, § 4 has no support in prior cases or in academic commentary, but all that matters is these Justices' interpretation

But the Voting Rights Act may be moribund

- Background: *Shelby County* v. Holder, 570 U.S. 529 (2013), invalidated §§ 4(c), 5 of the Voting Rights Act of 1965 and eliminated the preclearance provisions of the VRA
- Brnovich v. Democratic Nat'l Comm., No. 19-1257, very narrowly interprets § 2 of the VRA
 - States may refuse to count votes cast in the wrong precinct
 - States may restrict the range of people allowed to collect and deliver ballots
 - The conservative 6-3 majority held firm on what may be the most aggressive partisan legislative agenda of the moment, in the aftermath of The Big Lie: Measures ostensibly designed to combat voter fraud
 - § 2 is limited to purposeful discrimination against nonwhite voters, contrary to 1982 VRA amendments
- Two related cases: (1) Forced donor disclosure, Americans for Prosperity v. Bonta, No. 19-251
 - Requiring nonprofits to report major donors violates the organizations' 1st amendment right of association
- (2) Corporate denial of union access to farmworkers: *Cedar Point Nursery v. Hassid*, No. 20-107
 - The Court treated even momentary physical occupation as a *per se* taking and struck down California's law

Remarkably, the Affordable Care Act survives

- This third chapter in the "ACA Trilogy" drew a violent dissent by Justice Alito
 - "Fans of judicial inventiveness will applaud once again"
 - A canonical instance of the "craving" wing's impatience with the slow pace of constitutional change
- Chapter 1: National Federation of Indep. Bus. v. Sebelius, 567 U.S. 519 (2012)
 - Congress could not impose the individual mandate under its Art. I, § 8, cl. 3 power to regulate interstate commerce (the infamous "broccoli horrible" bars legal coercion of participation in a market)
 - But Congress could mandate the individual responsibility payment under its § 8, cl. 1 tax power
- Chapter 2: King v. Burwell, 576 U.S. 473 (2015)
 - Subsidies to persons purchasing insurance through exchanges established by a "State," 26 U.S.C. §§ 36B, include exchanges established by the federal government
- Chapter 3: California v. Texas, No. 19-840
 - Trump and two Republican-controlled houses couldn't repeal the ACA, but they did zero out the mandate
 - *Held*: The zeroed-out penalty deprived challengers of standing to sue

The ACA trilogy demonstrates passive virtues

- Chief Justice Roberts mastered "passive virtues" in NFIB and King
 - The word "tax" means different things in different texts
 - Anti-Injunction Act
 - Art. I, § 8, cl. 1 of the Constitution
 - Individual responsibility payments are constitutional without respect to underlying congressional intent as long as they raise revenue
 - The resurrection of the *Charming Betsy* avoidance canon, 6 U.S. (2 Cranch) 64 (1804), to rescue Medicaid expansion
 - King Houdini: "State" means the federal government
- Standing doctrine as a "heads I win, tails you lose" maneuver
 - Clause 1 legislation needs revenue, but its absence denies standing (!)



A history of holy wars over the religion clauses

- The religion clauses of the 1st amendment are constitutional *yin* and *yang*, matter and antimatter
 - "Congress shall make no law respecting an establishment of religion, ..."
 - \circ "... or prohibiting the free exercise thereof; ..."
 - But excluding religion from public affairs suppresses its exercise by believers
 - While granting religious exemptions erects an establishment in its own right
- Credible positions for the Overton window of religion clause jurisprudence ... plus an outrage
 - The "wall of separation": E.g., the bar to "entanglement" in Lemon v. Kurtzman, 403 U.S. 602 (1971)
 - Lemon is older than Roe v. Wade, 410 U.S. 113 (1973), and perhaps more despised in religious circles
 - "Neutrality": Government must not favor one faith over another
 - The definition of neutrality is fluid and has emerged as the contemporary flash point
 - But this is outrageous: Religious exemptions favoring the societal majority flexing its raw political power
- Constraining both establishment and free exercise promotes soft, de facto religious majoritarianism



Let us now praise famous cases

- Employment Division v. Smith, 494 U.S. 872 (1990), is the free exercise counterpart of Lemon
 - No facially neutral law impairs against the free exercise of religion
 - The 1st amendment claim for an exemption fails even if the banned activity (peyote use) is sacramental
 - Alongside D.C. v. Heller (q.v.), Smith is one of the most durable legacies of Antonin Scalia beside his dissents
 - But discrimination against religion is unconstitutional. Lukumi Babalu Aye v. Hialeah, 508 U.S. 520 (1993)
- Efforts to neuter if not overrule *Smith* included the Religious Freedom Restoration Act of 1993
 - RFRA itself ran into constitutional problems, wholly apart from the establishment/free exercise equilibrium
 - *City of Boerne v. Flores*, 521 U.S. 507 (1997), held that RFRA, as applied to state and local legislation (including historic preservation laws) exceeded the scope of Congress's powers under § 5 of the 14th amendment
- Two versions of neutrality have emerged
 - Smith's approach: Free exercise is satisfied as long as religious conduct is regulated alongside secular acts
 - Most favored nation: If another interest gets an exemption, religious conduct must also enjoy the privilege

Religion is winning, but some Siths crave more

• Catholic Diocese of Brooklyn v. Cuomo, No. 20A87, tipped the scales in favor of MFN neutrality

- No limits on large, in-person religious services because the presence of exemptions for secular interests from Covid restrictions deprives the law of neutrality and general applicability under *Smith*
- Gorsuch concurrence: "So, at least according to the Governor, it may be unsafe to go to church, but it is always fine to pick up another bottle of wine, shop for a new bike, or spend the afternoon exploring your distal points and meridians. Who knew public health would so perfectly align with secular convenience?"
- The big prize, Fulton v. City of Philadelphia, No. 19-123, struck down city rules on foster care
 - A 6-3 division in reasoning, but not along stereotypically ideological lines, and unanimous as to the illegality of the city's requirement that Catholic Social Services certify same-sex couples as eligible foster parents
 - Roberts's majority framed *Fulton* as a *Lukumi Babalu Aye* problem: No system of exemptions is truly neutral if there is no recourse to petitioning for an exemption on religious grounds
 - Alito, joined by Thomas and Gorsuch, excoriated the majority for a hyper-narrow, easily evaded opinion
 - "This decision might as well be written on the dissolving paper sold in magic shops"

OT 20's leading 4th amendment case

- Torres v. Madrid, No. 19-292, resolves a vexing and frequently arising issue in law enforcement
 - High-speed chases and shootouts where the police apply force, often without successful apprehension
 - The highest-profile instance from the last year or two may be the Breonna Taylor shooting in Louisville
- *Held*: The application of physical force to the body of a person with intent to restrain is a seizure under the 4th amendment, even if the person does not submit and is not subdued
 - Roberts's majority rejected the contrary rule based on intentional *acquisition* of control
 - The Thomas/Alito/Gorsuch again dissented
- A likely double win for 42 U.S.C. § 1983 plaintiffs under *Pearson v. Callahan*, 555 U.S. 223 (2009)
 - Substantive 4th amendment claim
 - Qualified immunity



F-bombing restrictions on off-campus speech

- $f(x), x \in \{\text{school}, \text{softball}, \text{cheer}, \text{everything}\}$
 - \circ $\,$ $\,$ You can translate the math into Brandi's Snapchat $\,$
 - Not on school grounds, but school officials kicked her off JV cheer (after she lamented not making varsity)
- All Justices except Thomas sided with Brandi Levy
 - Mahanoy Area School Dist. v. B.L., No. 20-255, evokes Tinker v. Des Moines Schools (anti-war armbands)
 - The Court reversed a long losing streak for students in Fraser, Kuhlmeier, and Bong Hits 4 Jesus
- Cf. Van Buren v. United States, No. 19-783
 - A person cannot "exceed[] authorized access" under federal computer fraud law by *misusing* his access



Getting schooled, part 2: NCAA amateurism

- A unanimous decision in NCAA v. Alston, No. 20-512, striking down NCAA limitations on paid compensation to college athletes as a violation of the Sherman Act
 - Kavanaugh took the opportunity to deliver broadsides against the NCAA far beyond Gorsuch's majority
 - Hard to dispute his assertion that NCAA-style "managed competition" would be unlawful anywhere else
- Ending the strange career of NCAA v. Board of Regents of the Univ. of Oklahoma, 468 U.S. 85 (1984)
 - Oklahoma invalidated the NCAA's restrictions on college football television broadcasts
 - The NCAA somehow held onto the notion that Oklahoma upheld its amateurism rules
- After Alston and a close call in the 2016 case of O'Bannon v. NCAA, the NCAA and its lobbyists are reported to be working on rules to allow athletes to commercialize their names, images, and likenesses (NIL)

Forthcoming cases: Abortion and gun rights

- Key cert. grants foreshadow a momentous Term for the 5G agenda
 - God, guns, gays, gynecology, and gerrymandering (and election law controversies)
 - \circ Guns and gynecology were the only culture-war topics missing from OT 2020 Just you wait!
- The Rule of Four: New York v. Uplinger, 467 U.S. 246, 249-51 (1984) (Stevens, J., concurring)
 - By Supreme Court tradition (and not a federal statute), the Court hears any case 4 Justices want to hear
 - A natural corollary: You don't bring a case if you expect to be on the losing side of a 5-4 split
- Expanding the personal right to bear arms after Heller (2008) and McDonald (2010)?
 - Thomas and Alito have openly accused their colleagues of treating the 2nd amendment as a "disfavored" right
 - New York State Rifle & Pistol Ass'n. v. Corlett, No. 20-843: Can a state or city condition unrestricted concealed-carry licenses upon the demonstration of a special need for self-defense?
- Gunning for the Great White Whale of constitutional law: *Roe v. Wade* and the right to abortion
 - Dobbs v. Jackson Women's Health Org., No. 19-1392: Open season on elective abortions before fetal viability?

Thank you

- chenjame@law.msu.edu
- chenx064@gmail.com
- ssrn.com/author=68651

